

New York State Department of State

41 State Street

Albany, NY 12231

Local Law Filing

Town of Wayland

Local Law No. 2 of the year 2012

A local law entitled "Town of Wayland Road Preservation Law"

Be it enacted by the Town Board of the Town of Wayland as follows:

### **Section 1. Title**

This local law may be cited as the "Town of Wayland Road Preservation Law."

### **Section 2. Authority for this Local Law.**

The Town Board of the Town of Wayland enacts this local law under the authority granted by Section 10 of the New York State Municipal Home Rule Law, New York State Constitution Article IX & 2(c)6, Town Law, subsection 1(ii)(a)(6), subdivision 2 of section 23-0303 of the Environmental Conservation Law, Highway Law Section 140, Highway Law section 320, Town Law section 130, and Vehicle and Traffic law section 1660.

### **Section 3. Purpose**

The purpose of this local law is to maintain the safety and general welfare of Town residents and others using Town highway by regulating high impact commercial activities that have the potential to adversely impact roads and property. The intent is to protect the Town roads and property from damage from endeavors that typically require high frequency use of heavy equipment with heavy loads. It is the intent of this law to insure that the Town's roads are not damaged or harmed to the overall detriment of the Town by a few individual users who utilize the roads in a manner that causes extraordinary deterioration to the roads.

Nothing contained in this Chapter shall be deemed to limit the right to farm as set forth in Article 25- AA of the New York State Agricultural and Markets Law.

Nothing contained in this Chapter shall be deemed to unlawfully interfere with Interstate Commerce.

### **Section 4. Definitions**

The following terms shall have the following meaning in this Chapter.

**Blanket Permit:** A permit that covers more than one vehicle or truck; which would be subject to the permitting process. Vehicles or trucks that are owned, used, rented, leased, hired (including independent contractors) or in any way utilized for a specific project, site or work location shall be considered related vehicles and should be subject of a blanket permit.

**Bond:** A commercial bond to ensure that the condition of the town roads and/or property impacted by Highway Frequency Truck Traffic is left in a good or better condition at the completion of the project as they were at the start of the project.

**Code Enforcement Officer.** The building and code inspector of the Town, Town code enforcement officer, or such other Town official who exercises similar building, code and enforcement powers.

**Escrow:** Money put into the custody of a third party for delivery to grantee only after the fulfillment of the conditions specified.

**High Frequency Truck Traffic:** A vehicle or related vehicles that have 3 or more axles, including axles on trailers and/or towed vehicles, which traverse/travels over 100 miles or more of Town roads or other town property during any five consecutive days. When calculating whether a vehicle or related vehicles meet the definition of High Frequency Traffic, 100 miles and 5 consecutive work days shall be used for both individual permits and Blanket Permits.

**Highway Superintendent:** The Highway Superintendent of the Town.

**Local Delivery:** Delivery or pickup of merchandise or other property along the Town Roads by High Frequency Truck Traffic.

**Other Town Property:** Any real property (including any improvements therein, thereon or thereunder) or personal property owned by or leased to, the Town.

**Motor vehicles:** Every vehicle operated or driven upon a public highway which is propelled by any power other than muscular power, except (a) electrically-driven mobility assistance devices operated or driving by a person with disability, (b) vehicles which run only upon rails or tracks, (c) snowmobiles, (d) all terrain vehicles, (e) fire and police vehicles other than ambulances, (f) farm type tractors and all-terrain type vehicles used exclusively for agricultural purposes, or for snow plowing, other than for hire, farm equipment, including self-propelled machines used exclusively in growing, harvesting or handling farm produce, and self-propelled caterpillar or crawler-type equipment while being operated on the contract site.

**Permit:** Approval of an application for a Road Preservation Permit Application. This includes Blanket permits, which are preferred, where there are multiple related vehicles.

**Permitee:** Shall mean the holder of a "Road Preservation Vehicle Permit" issued pursuant to this Local Law. Under a Blanket Permit, this shall include the holder's contractors, sub-contractors, employees and agents.

Related Vehicles: More than one vehicle; including those that are owned, used, rented, leased, hired (including independent contractors) or in any way utilized for a specific project, site or work location. When calculating if related vehicles meet the definition of High Frequency Truck Traffic, the number of axles shall be counted on each vehicle separately; however, the number of miles shall be the combination of all vehicles with three or more axles.

Road Preservation Local Law Worksheet (Appendix A): Worksheet to be completed by potential Permittee, summarizing the project, project location, start and completion dates, expected maximum gross vehicle weight used for the project, proposed truck routes, and any other items that the Town Board deems necessary.

Town: Town of Wayland, a municipality located in the County of Steuben, State of New York.

Town Board: The Town Board of the Town of Wayland

Town Clerk: The duly elected Town Clerk of the Town of Wayland.

Town Road: Any Town highway, road, street, avenue, boulevard, parkway, shoulder guard rail, concourse, driveway, easement, right of way, bridge, culvert, sluice pipe, ditch, dock, tunnel, sidewalk, or any utilities or improvements therein, thereon or thereunder.

Truck: Every motor vehicle designed, used or maintained primarily for the transportation of property.

Vehicle: Every device in, upon or by which any person or property is or may be transported or drawn upon a highway, except devices moved by human power or used exclusively upon stationary rails or tracks.

## **Section 5. Permanent Weight Restriction and Truck Route**

- A. All trucks, tractors, commercial vehicles, tractors, tractor-trailer combinations, tractor-semi-trailer combinations, tractor trailer-semi-trailer combinations, or motor vehicles that are considered High Frequency Truck Traffic are excluded from all Town Roads in the Town of Wayland, except that High Frequency Truck Traffic operated in the following designated “truck route system”.
  - 1. The designated “Town of Wayland Truck Route” shall be limited to consist of routes on, over and along any and all State and County owned/maintained roadways lying within the boundaries of the Town of Wayland. No High Frequency Truck Traffic shall use Town Highways or roadways, except as hereinafter permitted.
- B. The initial determination that the standards of High Frequency Truck Traffic have been met shall be made by the Town Board. However, if during the application process a Permittee alleges that they do not meet the threshold of High Frequency Truck Traffic, they may present such evidence to the Town Board for a review and determination.
- C. There shall be signs installed at all major highways entering Town, indicating the High Frequency Truck Traffic must use the truck route system or local delivery by permit.

## **Section 6. Requirement that a Vehicle Permit be Obtained by High Frequency Truck Traffic.**

Local Delivery by High Frequency Truck Traffic is allowed but only after compliance with this local law and after obtaining a Permit, Blanket Permit, or after entering into a road use agreement (as provided for herein.)

When there is High Frequency Truck Traffic that involves more than one vehicle, include those that are owned, used, rented, leased, hired (including independent contractors) or in any way utilized for a specific project, site or work location; the Permittee must apply for a blanket permit or (as permitted elsewhere) a road use agreement. Individual permits will be allowed in such circumstances.

The Permittee for a blanket permit or road use agreement shall be an individual or entity that controls or directs the specific project, site or work location and that application must include all vehicles owned, used, rented, leased, hired (including independent contractors or in any way utilized.

## **Section 7. Permit Issuing Authority and Enforcement Authority.**

A. The Town Board is hereby authorized to promulgate an application form requesting a Permit and the Permit to be issued upon review and approval of said application.

B. The Town Clerk is hereby designated as the authority to receive applications for permits to operate or move a vehicle or a combination of vehicles, the weights and frequency of which exceed the limitations provided herein. The Town Clerk must submit a copy of the applications and any approved permit to the Town Code Enforcement Officer and the Highway Superintendent.

C. The Town Board is hereby designed as the authority to approve applications for a Permit to operate, transport, or move High Frequency Truck Traffic, as defined above, on, over or across a designated Town Road or other Town property.

D. This chapter shall be administered and jointly enforced by the Town enforcement officers and the police agencies of Steuben County and NYS or officials authorized by the Town Board of the Town of Wayland. Violations may be reported by verbal or written complaint by at least one person, including the enforcement officer.

1) Town enforcement officers and police agencies of Steuben County and NYS and any other officials authorized by the Town Board of the Town of Wayland are authorized to enforce any violations of the Chapter.

## **Section 8. Application and Permit Form.**

At any time of initial application and continuing thereafter, the person requesting the permit shall provide the following:

- 1) A proposed road map that High Frequency Truck Traffic will travel on.
- 2) A video or photographic documentation demonstrating the condition of the proposed road and/or described in the permit,
- 3) Copies of valid New York State Vehicle Registrations for each vehicle.
- 4) Copies of valid New York State Special Hauling Permits, if any, for each vehicle.

- 5) Proof of Insurance as required herein.
- 6) Permit fee of \$25.00 per permit and \$100.00 per blanket permit.
- 7) Any other documents, maps, sketches, and plans, which the Town Board may require and
- 8) All other requirements of this Chapter, including an escrow account, bond, etc., must be satisfied prior to approval of any permit application.

Information shall be provided with the application on each individual vehicle owned, used, rented leased, hired (including independent contractors) or in any way utilized for a specific project, site or work location.

Whenever possible, the permittee must request a Blanket Permit covering all of the vehicles, which such permittee plans to use on town roads or highways. If such a Blanket Permit is thereafter issued all of the vehicles specifically listed on such Permit shall be deemed to be covered by such Permit.

Additionally, after issuance of the Permit, the Applicant must provide updated information including but not limited to changes in: truck routes, project, site or work locations, etc. if in the opinion of the Town Board, the changes are significant, then the Permittee must file a new Permit application: including new relevant fees, bonds, escrows.

Every permit of blank permit shall be carried on the vehicle to which it refers and shall be open to inspection of any authorized enforcement officer, peace officer or police agencies of Steuben County of other officials authorized by the Town Board.

After issuance of the Permit, the Permittee will arrange for video or photographic documentation of condition of roads, shoulders, and all structures (culverts, bridges, etc.) that will be transversed by the permitted traffic on monthly basis and within two weeks after the conclusion of the permitted work. All video or photographic documentation will be submitted to the Town Board within one week of recording. Failure to submit the required documentation will result in immediate revocation of the Work Permit.

#### **Section 9. Alternative to Permit: Road Use Agreement.**

A Permittee who has more than one vehicle, which qualifies as High Frequency Truck Traffic, may request that the Town enter into a town-wide road maintenance agreement in lieu of separate permits for each vehicle(s) or even a blanket permit. Said road maintenance agreement shall conform to the minimum requirements of this local law, would be executed by the Town and the Permittee and shall include such additional terms as are reasonably required by the town, including but not limited to insurance, maintenance bond, truck traffic routes, traffic schedules, inspections and road surveys. All of the vehicles specifically listed in such agreement, including those owned by the holder, its agents and sub-contractors, shall be deemed to be covered by such agreement, and upon execution of the agreement a blanket permit shall be issued.

#### **Section 10 Damage to Town Road**

With the exception of normal wear and tear, the Permittee is responsible for all damages, injuries, discharges or spills that occur on or to the Town Roads, other Town property, ditches, curbs, sidewalks or other improvements and to public utilities of the Town in the roadway.

It is the Permittee's responsibility to obtain a permission of any railroad companies operating within the Town to schedule traffic across any railroad crossings located on Town roads as to avoid or minimize delays to rail traffic, and to maintain and repair said railroad crossings, as necessary.

Upon due notice being given to the Permittee and the Town's option, the town may allow the Permittee to repair all damages or the Town may arrange the necessary repairs and charge the Permittee for all labor and materials at the prevailing rates. The highway shall be restored and the integrity fo the repair maintained for a period of one year form the date of any repairs. Particular attention is called to the necessity of thoroughly compacting the back fill, which will be required by the Town. If the Town requests the Permittee to repair the damages, such repair will be done to the specifications, timeline and any and all other requirements of the Town.

#### **Section 11. Insurance**

A. The Permittee shall present to the Town certificates of insurance evidencing the acquisition of liability insurance coverage naming the Town as an additional insured on a non-contributory basis with the minimum limits of coverage for bodily injury equal to \$1,000,000.00 for each person injured, \$2,000,000.00 for aggregate bodily injury resulting from each occurrence, and \$500,000.00 property damage.

B. Said insurance shall be maintained throughout the term of the permit, at the cost and expense of the Permittee, and the aforementioned certificates shall provide for thirty (30) days' notice to the Town prior to cancellation of coverage.

C. All persons performing work under this permit and who are required to be covered by Workmen's Compensation Insurance and Disability Benefits insurance under New York law, shall be covered at the cost and expense of the Permittee.

#### **Section 12. Maintenance Bond and Letter of Credit.**

The Permittee shall present to the Town a maintenance bond in the amount of \$250,000.00 and a bank letter of credit in the amount of \$10,000.00 in favor of the Town guaranteeing compliance with the provisions of the permit. At such time, that said letter of credit and /or maintenance bond is expended, the Permittee shall replace the same with five (5) days written notice from the Town, Failing which the permit shall be subject to revocation.

Such Maintenance Bond shall be maintained for at least a period of one year after repairs have been approved by the Town. The highway shall be restored and the integrity of the repair maintained for a period of one year from the date of any repairs.

### **Section 13. Indemnity and Save Harmless**

The Permittee shall be required to agree to fully indemnify, defend, save and hold harmless the Town of Wayland and all of its departments, bureaus, divisions, boards, officers and employees from and against any and all claims, costs, damages, expenses, charges, risks, losses, lawsuits, judgments, executions, penalties, fines, assessments or any other liability of any type arising out of, occurring in connection with, or resulting from any type and all activity to be performed by Permittee pursuant to this permit.

By accepting the Permit, the Permittee shall be deemed to have agreed to all of the defense, indemnity and save harmless provisions of this Local Law and all other provisions of this Local Law.

### **Section 14. Extent of Permittee's Liability and Obligation Hereunder.**

The Permittee's obligations hereunder to repair and restore, the Permittee's obligations hereunder to defend, indemnify and hold harmless, and under the Permittee's other liability and obligations hereunder shall not be limited by the limits of any applicable insurance coverage, highway permit bond, maintenance bond, letter of credit, comparable bond, escrow account, cash deposit, or rights of the Town under New York State or Federal law, rule regulation or statute, including subdivision 3 of section 23-0303 of the Environmental Conservation law of the State of New York. The Permittee's obligations hereunder to repair and restore, the Permittee's obligation hereunder to defend, indemnify, and hold harmless, and the Permittee's other liability and obligations hereunder shall survive any termination or revocation of the Permit.

### **Section 15. Stop Work Orders.**

The Highway Superintendent and the Building Code Inspector shall each have the right and authority to issue stop work orders to those operating in violation of the terms of this permit, or contrary to the permittee's application or conditions upon which this permit was issued or in violation of this Local Law, in violation of applicable provisions of law.

### **Section 16. Revocation of Permit.**

Upon the violation of any provisions of this permit, or violation of any provisions of this Local Law, or violation of applicable provisions of law, or violations of any conditions, the Town Board may suspend any such permit issued hereunder for no more than thirty (30) days, and following a public hearing at which the Permittee shall have the right to appear and be heard, the Town Board may permanently revoke any permit on written notice to the Permittee.

### **Section 17. Special Conditions and Exclusions.**

A. The permit shall not be assigned or transferred without the written consent of the Town Board.

B. The Town Clerk shall be given three business days written notice by said Permittee of the date when it intends to begin the activity authorized by the permit, and prompt notice of its completion.

C. The permit shall remain valid only for so long as the Permittee continues to hold a valid New York State hauling Permit or Divisible Load Permit, where necessary.

D. The permit shall not authorize the holder to exceed the maximum gross weight limit authorized for crossing an R-Posted bridge or culvert.

E. Due to the vital nature of the following vehicles in providing public services deemed necessary in preventing emergencies or in safeguarding the public health, safety and welfare, and since overweight vehicles may be required to perform these services, the following vehicles are granted exemptions from the permitting process of this local law:

(1) Maintenance, repair and service vehicles owned and operated by the municipalities or fire companies on official municipal or fire fighting business.

(2) Maintenance, repair and service vehicles owned and operated by a utility company or authority and on official business.

F. Valid insurance, maintenance bonds and letters of credit shall be maintained as required by herein.

G. Traffic will be maintained in accordance with the Uniform Traffic Control Manual.

H. If any of these conditions are not met, the permit is automatically voided and all work shall cease.

#### **Section 18. Violation of Local Law; Penalties Therefore.**

A. Any person who violates any provision of this chapter shall be deemed guilty of a Misdemeanor and, upon conviction thereof, shall be subject to penalties in a fine of not less than \$1,000.00 and imprisonment up to one year.

B. In addition to those penalties prescribed herein, any person who violates any provision of this chapter shall be liable for a civil penalty in an amount not to exceed \$5,000.00 for each day or part thereof during which such violation continues. The civil penalties provided by this subsection shall be recoverable in the action instituted in the name of the Town.

C. If the violation is of a continuing nature, each twenty-four hour period during which it occurs shall constitute an additional, separate and distinct offense.

D. An action or proceeding may be instituted in the name of the Town, in a court of competent jurisdiction, to prevent, restrain, enjoin, correct, or abate any violation of, or to enforce any provision of this chapter. In particular, but not by way of limitation, where there is a violation of this chapter, an action or proceeding may be commenced in the name of the Town, in the Supreme Court or in any other court having the requisite jurisdiction, to obtain an order directing abatement of the condition in violation of such provisions.

E. The Town may seek restitution for costs incurred by the Town in remedying each violation, including but not limited to reasonable attorney's fees.

F. Remedies are not exclusive. No remedy or penalty specified in this section shall be the exclusive remedy or penalty available to address any violation described in this chapter. Any remedy

specified in this section may be pursued at any time, whether prior to, simultaneously with, or after the pursuit of any other remedy or penalty specified in this section.

#### **Section 19. Reservation of Town's Rights.**

The Town hereby retains all rights it has now or may have hereafter, pursuant to the provisions of subdivision 3 of section 23—3-3 of the Environmental Conservation Law, to request funds (by filing a request therefore with the New York State Commissioner of Environmental Conservation) from the oil and gas fund to reimburse or compensate the Town of costs related to repairing damages to any Town Road, or other Town property.

The Town hereby retains and reserves all rights it has now or may have hereafter pursuant to Navigation Law Article 12 to make a claim against the New York Environmental Protection and Spill Compensation Fund to reimburse or compensate the town for cost related to repairing damages to any Town Road or any other Town property.

The Town hereby retains and reserves all other rights it has now or may hereafter to seek reimbursement or compensation for costs related to repairing damages to any Town Road or other Town property.

#### **Section 20. Escrow.**

The Board may hire any consultant and/or expert necessary to assist the town Board in reviewing and evaluating the application.

1. The Town required an applicant to deposit with the Town funds sufficient to reimburse the Town of all reasonable costs of consultant and expert evaluation and consultation to the Town board in connection with the review of any application. The initial deposit shall be the sum of \$5,000.00. However, the Town Board may, in its discretion reduce said fee upon good cause shown. These funds shall accompany the filing of an application and the Town hall maintain a separate escrow account for all such funds. The Town's consultant/experts shall, in accordance with an agreement between the Town and its consultants or experts, bill or invoice the Town not less frequently than monthly for its service in reviewing the application and performing its duties. If at any time during the review process this escrow account has a balance that shall not reasonably cover the cost of the remaining work of the Town's consultants/experts, the Town will require applicant to immediately replenish said escrow account in an amount set by the Town but not to exceed \$2,500.00. Such additional escrow funds must be deposited with the Town before any further action or consideration is taken on the application. If, at the conclusion of the review process, the cost of such consultant/expert services is more than the amount escrowed pursuant hereto, the applicant shall pay the difference to the Town prior to the issuance of any Special Permit. In the event that the amount held in escrow by the Town is more than the amount of the actual billing or invoicing by the Town's consultants or experts, the difference shall be promptly refunded to the applicant.

2. A request may be made by the applicant to reduce or eliminate the funds needed for the consultant/expert escrow. After a recommendation by the Attorney for the Town, Engineer for the Town and/or any other consultant/expert engaged by the Town pursuant to this chapter, the Town Board shall review the request and make a determination based upon the scope and complexity of the project, the completeness of the application and other information and may be needed by the Town Board or its consultant/expert to complete the necessary review and analysis. Additional escrow funds, as required and requested by the Town, shall be paid by the applicant. The initial amount of the escrow account deposit may be established by the Town Board upon receipt of the information sufficient to make such a determination.
3. As used in this section, the term “costs and expenses” shall be deemed to include the reasonable fees charged by engineers, consultants and/or experts hired, reasonable administrative costs and expenses incurred by the Town in connection with the permitting process and the repair, restoration and preservation of Town Roads and other Town property, and reasonable legal fees, and other sums expended by the Town in pursuing any rights, remedies, or claims to which the town may be entitled under this Local Law or under applicable provisions of law, as against any Permittee, any person who has violated this Local Law, any insurance company, any bonding company, any issuer of a letter of credit, and/or any United States or State of New York agency, board, department, bureau, commission or official.
4. These funds shall accompany the filing of the application, and the Town shall maintain a separate escrow account for all such funds.
5. The Town is hereby authorized to withdraw funds from said escrow account (without prior notice to the Permittee) in order to promptly reimburse the Town for any costs and expenses (as defined herein). The Town must provide a monthly update as to monies expended from the escrow account.

In the event that there is any balance remaining in the escrow account as of the date that the Town Board determines that the Permit has expired and further determines that no damages or injuries have been caused to any Town Road or other Town property (and that no discharges or spills have occurred on any Town Road or other Town property) for which the Town has not been fully reimbursed, the Town shall pay to the Permittee the balance remaining in the escrow account.

## **Section 21. Request for a Waiver**

All requests for a waiver from the standards set forth in this Local Law shall be made to the Town of Wayland Town Board in writing and shall, contain the grounds on which the appellant relies on requesting the waiver, including all allegations on any facts which the appellant will rely. Where the Town Board finds that due to the special circumstances of that particular case a waiver of certain requirements is justified, then a waiver may be granted. No waiver shall be granted, however, unless the Town Board finds and records in its minutes that: (a) granting the waiver would be keeping the intent and spirit of this Local Law and is in the best interests of the community; (b) there are special circumstances involved in the particular case; (c) denying the waiver would result in undue hardship to

the applicant, provided that such hardship has not been self-imposed; (d) the waiver is the minimum necessary to accomplish the purpose.

#### **Section 22. SEQRA.**

When applicable, the Town shall at all times comply with applicable provisions of the Environmental Conservation Law of the State of New York and application provisions of the state environmental quality review regulations (6 NYCRR Part 617)(hereinafter "SEQRA").

#### **Section 23. Severability**

If any part or provision of this Local Law or the application thereof to any person or circumstances be adjudged invalid by an court of competent jurisdiction, such judgment shall be confined in its operation to the part or provision or application directly involved in the controversy in which such judgment shall have been rendered and shall not affect or impair the validity of the remainder of this Local Law or the application thereof to other persons or circumstances, and the Town Board of the Town of Wayland hereby declares that it would have passed this Local Law or the remainder thereof had such invalid application or invalid provision been apparent.

#### **Section 24. Repealer.**

All ordinances, local laws and parts thereof inconsistent with this Local Law are hereby repealed.

#### **Section 25. Effective Date.**

This Local Law shall take effect immediately upon filing in the office of the New York State Secretary of State.

I hereby certify that the local law annexed hereto, designated as local law No. 2 of 2012 of The Town of Wayland was duly passed by the Town Board on October 8 of 2012, in accordance with the applicable provisions of law.

I further certify that I have compared the preceding local law with the original on file in this office and that the same is a correct transcript therefrom and of the whole of such original local law, and was finally adopted in the manner indicated in the paragraph above.

Natalie Baird,  
Clerk of the Town of Wayland  
County of Steuben  
State of New York

October 8, 2012

I, the undersigned hereby certify that the foregoing local law contains the correct text and that all proper proceedings have been had or taken for the enactment of the local law annexed herto.

John Vogel  
Town Attorney  
Town of Wayland  
October 8, 2012